

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CU-02 DHA-02 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 OMB-01

NEA-10 /028 W

-----079068 152351Z /20

O R 152135Z JUL 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 1564

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 BELGARDE 4806

DEPT FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

EO 11652: GDS

TAGS: CSCE

SUBJ: BELGRADE CSCE: JULY 15

SUMMARY: NEUTRAL AND NON-ALIGNED (NNA) PROPOSAL ON AGENDA, ORGANIZATIONAL FRAMEWORK, TIMETABLE AND OTHER MODALITIES OF THE BELGRADE MEETING WAS INTRODUCED TO FORMAL PLENARY SESSION BY YUGOSLAVIA AT START OF MORNING SESSION (TEXT BY SEPTTEL). POINT BY POINT DISCUSSION ENSUED WITH DELS GIVING THEIR AMENDMENTS, ADDITONS AND IMPRESSIONS. BASICALLY, FAMILIAR STADS PERVAILED, ALTHOUGH THERE WAS FURTHER EVIDENCE OF SOFTENING OF SOVIET POSITIONS ON CERTAIN ISSUES. POLISH AND BULGARIAN REPS CLAIMED THAT NNA PAPER PROVIDED "VERY GOOD" (AS OPPOSED TO MERLY "GOOD" WHEN IT WAS STILL NON-PAPER) BASIS FOR WORK. FOLLOWING ARE HIGHLIGHTS OF COMMENTS ON NNA PAPER. END SUMMARY.

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I. AGENDA:

-- THERE WAS GENERAL AGREEMENT ON POINTS 1, 3, 7, AND 9.

-- FRENCH REP PROPOSED THAT POINTS 2 AND 8 REFER TO

"REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN

AFFAIRS", RATHER THAN " REPRESENTATIVES OF PARTICIPATING

STATES".

-- POINT 4: US REP, SUPPORTED BY UK, RESERVED POSITION ON THIS SECTION UNTIL DISCUSSION HAD PROCEEDED THROUGH ENTIRE DOCUMENT. SOVIET REP, SUPPORTED BY POLAND AND GDR, ALSO RESERVED. POLISH REP HOWEVER, AGAIN PLAYING LIBERAL-LEAD FOR WARSAW PACT, ANNOUNCED THAT "IN SPIRIT OF COMPROMISE" HIS DEL WOULD BE WILLING TO ACCEPT POINT 4 AS FORMULATED IN NNA.

-- POINT 6: GDR REP SUGGESTED SEVERAL ALTERATIONS: A) PLACE PERIOD AFTER "AGENDA" IN LINE 3 AND DELETE REST OF SENTENCE; B) WHILE ACCEPTING USE OF WORD "DECISIONS" IN LINE 2, SUGGESTED THAT "RECOMMENDATIONS" BE SUBSTITUTED FOR "CONCLUSIONS". (NOTE: ACCEPTANCE OF DECISIONS IN THIS FORMULATION IS DEFINITE RETREAT FROM FORMER POSITION AND IS A CLEAR MOVE AWAY FROM FORMER WARSAW PACT INSISTENCE ON STRICTLY CONSULTATIVE NATURE OF BELGRADE MEETING.) SWISS REP STATED CLEAR PREFERENCE FOR "CONCLUSIONS" INSTEAD OF "RECOMMENDATIONS" SINCE "CONCLUSIONS" WAS MORE GENERIC TERM AND BROADER IN ITS APPLICATION. FINNISH REP, REFLECTING VIEW OF NNA DRAFTERS, ALSO INDICATED PREFERENCE FOR "CONCLUSIONS", SINCE THIS WORD WAS INTENDED TO REFER TO THAT PART OF THE EVALUATION WHICH NECESSITATED GENERAL, QUALITATIVE ASSESSMENTS. "DECISIONS" WERE INCLUDED TO REFER TO THE FUTURE, IN PARTICULAR FURTHER FOLLOW-UP MEETINGS.
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II. ORGANIZATIONAL FRAMEWORK:

-- POINT 2: SIGNIFICANTLY, SOVIET REP MADE NO COMMENT ON FORMULATION OUTLINING FIVE SUBSIDIARY WORKING BODIES, THEREBY MAKING TACIT SOVIET ACCEPTANCE OF WORKING BODY CONCEPT AT MAIN MEETING AND OF FACT THAT WORKING BODIES WILL BEGIN WORK AUTOMATICALLY. IN ANOTHER FALL-BACK, SOV REP DID NOT OBJECT TO VAGUE FORMULATION THAT OTHER SUBSIDIARY BODIES COULD BE SET UP TO DEAL WITH SPECIFIC QUESTIONS. SOVIET POSITION HAD BEEN THAT ONLY PLENARY COULD INITIATE OTHER SUCH BODIES. UK REP SUPPORTED BY NETHERLANDS NOTED NEW INCLUSION OF PHRASE "PLENARY, WHICH IS PRINCIPAL ORGAN OF THE MEETING" AND RESERVED HIS DEL'S ACCEPTANCE OF THIS "FOR THE MOMENT". HE ALSO SUGGESTED INCLUSION OF "APPROPRIATE" BEFORE "SUBSIDIARY WORKING BODIES" IN FIRST SENTENCE. FRENCH REP EXPRESSED RESERVATION ABOUT 5TH SUBSIDIARY WORKING BODY, ON FOLLOW-UP TO THE CONFERENCE, WHICH HE INSISTED MUST DEAL ONLY WITH WORK NOT SPECIFICALLY COVERED BY OTHER WORK-

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OMB-01 CU-02 DHA-02 NSCE-00 SSO-00 USIE-00
INRE-00 NEA-10 /067 W
-----085207 160726Z /13/0

O R 152135Z JUL 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 1565
INFO AMEMBASSY BONN
RUDTCXAMEMBASSY LONFON 1466
AMEMBASSY MOSCOW
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C O R R E C T E D C O P Y FOR TEXT

ING BODIES. HE INDICATED HOWEVER THAT HIS DEL WOULD NOT
BLOCK CONSENSUS ON THIS POINT.

-- POINT 3: EXPECTED DIFFERENCES EMERGED HERE, WITH
WARSAW PACT DELS CALLING FOR DELETION OF PHRASE "IN ACCOR-
DANCE WITH THE STRUCTURE AND SEQUENCE OF THE FINAL ACT",
AS DELINEATING THE ORDER OF WORK TOO STRONGLY. THEY ALSO
OBSERVED THAT, SINCE MANY ASPECTS OF FINAL ACT ARE INTER-
LINKED, A STRICT SEPARATION OF CONSIDERATION WOULD NOT BE IN
SPIRIT OF FINAL ACT AND WOULD ACTUALLY HAMPER THE
THOROUGH EXCHANGE OF VIEWS. US REP RECALLED USDEL'S
SUGGESTIONS FOR STRENGTHENING THIS SENTENCE, AND PLACED
A RESERVE ON IT TO COUNTERBALANCE SUGGESTIONS OF EASTERN
NATO DELS. SWISS REP SUPPORTED BY BELGIUM AND AUSTRIA, WARNED
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MEETING NOT TO TAMPER TOO MUCH WITH POINT 3 BECAUSE IT REPRESENTS

SENTED DELICATE BALANCE OF OPPOSING VIEWPOINTS. POLISH REP, SUPPORTED BY HUNGARIAN REP, NEVERTHELESS INSISTED THAT PLENARY, ALSO BEING WORKING BODY, SHOULD BE EXPLICITLY INCLUDED, AS ONE OF THOSE DEALING WITH ALL ASPECTS OF ITEM 4 OF THE AGENDA, SO THAT POINT 3 WOULD BEGIN "THE PLENARY AND THE SUBSIDIARY WORKING BODIES.....". FRG REP SUPPORTED THIS PROPOSAL BUT JOINED US IN REJECTING ATTEMPTS TO DELETE KEY PHRASE "STRUCTURE, AND SEQUENCE". FRENCH CEP SUPPORTED US AND FRG INSISTENCE ON NEED FOR AN ORDERED METHOD OF WORK IN SUBSIDIARY WORKING GROUPS, DECLARING THAT A "DIALOGUE OF THE DEAF" WOULD RESULT WITHOUT A STRUCTURED, SEQUENTIAL DISCUSSION. POLISH REP, BACKED BY GDR, SWISS AND FINNISH REPS THEN SUGGESTED WORDING OF POINT 3, WHICH WOULD BEGIN "THE PLENARY AND THE SUBSIDIARY WORKING BODIESMMMZ AND SUGGESTED, IN POSSIBLE INDICATION OF FUTURE FALL-BACK, THAT PHRASE "IN ACCORDANCE WITH STRUCTURE AND SEQUENCE OF FINAL ACT" HE PUT IN BRACKETS, TO BE DEALT WITH LATER, PERHAPS IN THE DRAFTING GROUP.

-- POINT 4: WITH EXCEPTION OF INTRANSIGENCE OF FRENCH REP, THERE WAS GENERAL ACCEPTANCE OF WORDING OF THIS POINT AS IT STANDS IN PARTICULAR, SOVIET REP ANNOUNCED THAT HE COULD ACCEPT IT. FRENCH REP PROPOSED LANGUAGE WHICH WOULD EXTEND GENERAL DEBATE AND DELETE EXPLICIT STARTING POINT FOR WORKING BODIES. ALTERNATIVE FRENCH PROPOSAL READS: "THE DISCUSSION UNDER ITEM 4 OF THE AGENDA WILL BEGIN WITH A GENERAL DEBATE IN THE PLENARY WHICH WILL LAST UP TO THREE WEEKS, AND ORDERED ACCORDING TO THE STRUCTURE OF THE FINAL ACT." IN SIGNIFICANT INTERVENTION IN REPLY TO FRENCH PROPOSAL, SOVIET REP INDICATED THAT HE ENVISAGED A GENERAL DEBATE OF ONLY ONE TO TWO WEEKS (MOST DELEGATES HAVE ASSUMED SOVIETS PREFERRED TO CONTINUE GENERAL DEBATE IN PLENARY

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THROUGHOUT MAIN MEETING, IN PARALLEL TO WORK IN WORKING BODIES.)

-- POINT 5: ANTICIPATED MALTESE PROPOSAL ON MEDITERRANEAN CONTRIBUTIONS WAS PRESENTED AS FOLLOWING ALTERNATIVE WORDING FOR FIRST SENTENCE OF SECOND PARAGRAPH OF POINT 5: "NON-PARTICIPATING MEDITERRANEAN STATES (NPMS) ARE INVITED TO MAKE KNOWN THEIR VIEWS, IF THEY SO DESIRE, IN PLENARY AND IN THE SUBSIDIARY WORKING BODY ESTABLISHED TO DEAL WITH QUESTIONS OF SECURITY AND COOPERATION IN THE MEDITERRANEAN, AND SUBSEQUENTLY DURING THE COURSE OF THE MAIN MEETING IN BELGRADE ON SUCH OCCASIONS AS MAY BE CONSIDERED NECESSARY". DUTCH REP RESERVED HIS POSITION UNTIL HE HAD TIME TO STUDY THIS PROPOSAL. PREVIOUS GENERAL MALTESE COMMENTS CALLING FOR GREATER PARTICIPATION OF NPMS SUPPORTED BY ALL MEDITERRANEAN COUNTRIES, PLUS SWISS. ROMANIAN REP

ASKED FOR LANGUAGE WHICH WOULD PROVIDE FOR REAL DIALOGUE BETWEEN BELGRADE CONFERENCE AND ECE, UNESCM. HE PROPOSED THAT AT END OF 2ND SENTENCE IN PARAGRAPH 1, THE FOLLOWING SENTENCE BE ADDED: "THE PLENARY WILL BE ABLE TO DECIDE THAT THESE AGENCIES SHOULD ALSO BE INVITED TO PRESENT CONTRIBUTIONS TO THE APPROPRIATE SUBSIDIARY WORKING BODIES". THIS SUGGESTION MET WITH GENERAL APPROVAL.

-- DISCUSSION FOR THE DAY ENDED WITH POINT 5. MEETING DECIDED TO CONTINUE WORK ON NNA PAPER AT SATURDAY MORNING PLENARY SESSION ON JULY QYM
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NONALIGNED NATIONS, COLLECTIVE SECURITY, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Sent Date: 15-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BELGRA04806
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770253-0325
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1977/newtext/t19770755/aaaabvaa.tel
Line Count: 237
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 7e62566b-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1853698
Secure: OPEN
Status: NATIVE
Subject: BELGRADE CSCE: JULY 15 SUMMARY: NEUTRAL AND NON-ALIGNED (NNA) PROPOSAL ON AGENDA, ORGANIZATIONAL FRAMEWORK, TIMETABLE AND OTHER MODA
TAGS: PARM, PORG, CSCE
To: STATE
Type: TE
vdkgvkey: odb://SAS/SAS.dbo.SAS_Docs/7e62566b-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009